



NATURAL RESOURCES CANADA - INVENTIVE BY NATURE

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Les enjeux de la filière uranifère au Québec

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# Historical Context of the Uranium Sector and Federal Policies

Presentation to the  
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Natural Resources  
Canada

Ressources naturelles  
Canada

Canada

# Government Jurisdiction over Uranium

- Since 1930 – **All ten** Canadian provinces responsible for the sustainable use of mineral resources within their boundaries;
- Before 2003 – Federal government responsible for the sustainable use of mineral resources in the 3 territories; with the exception of Nunavut, responsibilities have **now** been transferred to the territorial governments [Yukon Territory (2003); Northwest Territories (2014)];
- Since 1946 – Federal jurisdiction under *the Atomic Energy Control Act (AEC)* for **all provinces and territories**.
  - 1948: federal regulations on security aspects for uranium; provinces regulate health, safety and environmental aspects;
  - 1977: federal regulations on health, safety, environment for uranium.
  - 2000 - *The Nuclear Safety and Control Act* replaces the AEC Act.



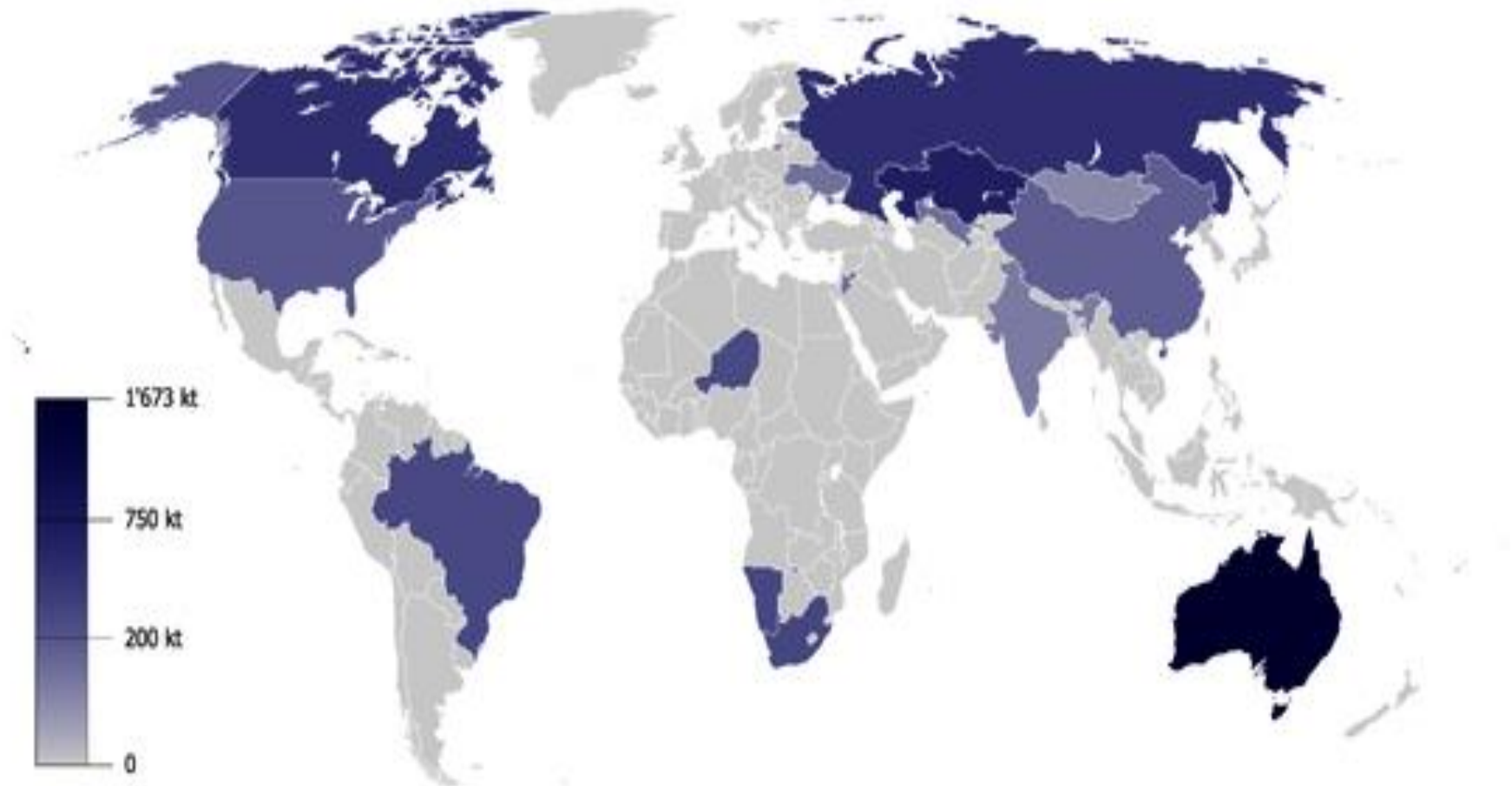
# Natural Resources Canada

- Under *the Department of Natural Resources Act*, the department seeks to enhance the **responsible** development and use of Canada's natural resources;
- Under the *Nuclear Energy Act*, the Government of Canada may undertake research and investigations with respect to nuclear energy, including uranium mining;
- The Canadian Nuclear Safety Commission is Canada's independent nuclear regulator that reports to Parliament through the Minister and administers *the Nuclear Safety and Control Act*;
- Related federal legislation and policies:
  - *The Nuclear Liability Act*,
  - *The Nuclear Fuel Waste Act*,
  - *The Non-Resident Ownership Policy in the Uranium Mining Sector*,
  - *Canada's Nuclear Non-Proliferation Policy* (Foreign Affairs, International Trade)



# Canada and the World: Uranium Resources

(World Nuclear Association-WNA)



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# Canada's Uranium Sector up to Post-WWII

- **1930s:**
  - Uranium ores mined in the Northwest Territories (NWT) to recover **radium** for medical treatments;
- **1940s:**
  - Policy to support war effort; ban on private mining; Gvt creates Eldorado Mining and Refining Limited;
  - In 1946, Parliament declares through the *Atomic Energy Control Act* that uranium mines were works or undertakings “for the general advantage of Canada”, therefore subject to federal government control;
- **1950s:**
  - Post WWII, exploration accelerated after ban on private mining lifted, leading to discovery of uranium deposits in **Ontario** and **Saskatchewan**;
  - Commercial uranium production begins;
  - Canada strong supporter of creation of the United Nations **International Atomic Energy Agency**;



# Start and Expansion of Canada's Civilian Nuclear Energy Program

- **1960s:**
  - U.S. military contracts end and downturn in uranium production;
  - In 1965, Government policy requires all uranium sales be for peaceful purposes;
  - **1968-1970: The Treaty on the Non-Proliferation of Nuclear Weapons;**
  - Development work for Canadian nuclear energy reactor technology;
  
- **1970s:**
  - Expansion of nuclear energy power program in Canada and abroad;
  - In parallel, **key federal uranium-related policies introduced:**
    - Nuclear Non-Proliferation Policy,
    - Non-Resident Ownership Policy in the Uranium Mining Sector,
    - Canada is a founding member of the Nuclear Suppliers Group.



# Rise in Uranium Production

- **1980s:**
  - Discoveries of **high-grade** uranium ore deposits in Saskatchewan;
  - In 1988, federal and SK-owned government uranium companies privatized and merged to form **Cameco Corporation**, now the world's second largest uranium producer.
- **1990s:**
  - Uranium production in Ontario ends, while attention focuses on high-grade ore uranium production in Saskatchewan.
- **2001:**
  - Expectation of nuclear renaissance, current rapid expansion of growth in certain Asian countries, *e.g.*, **China and India**;
- **2014:**
  - Canada now sells uranium to more than 45 customers in Canada, **the U.S., Asia, Europe and Latin America**.



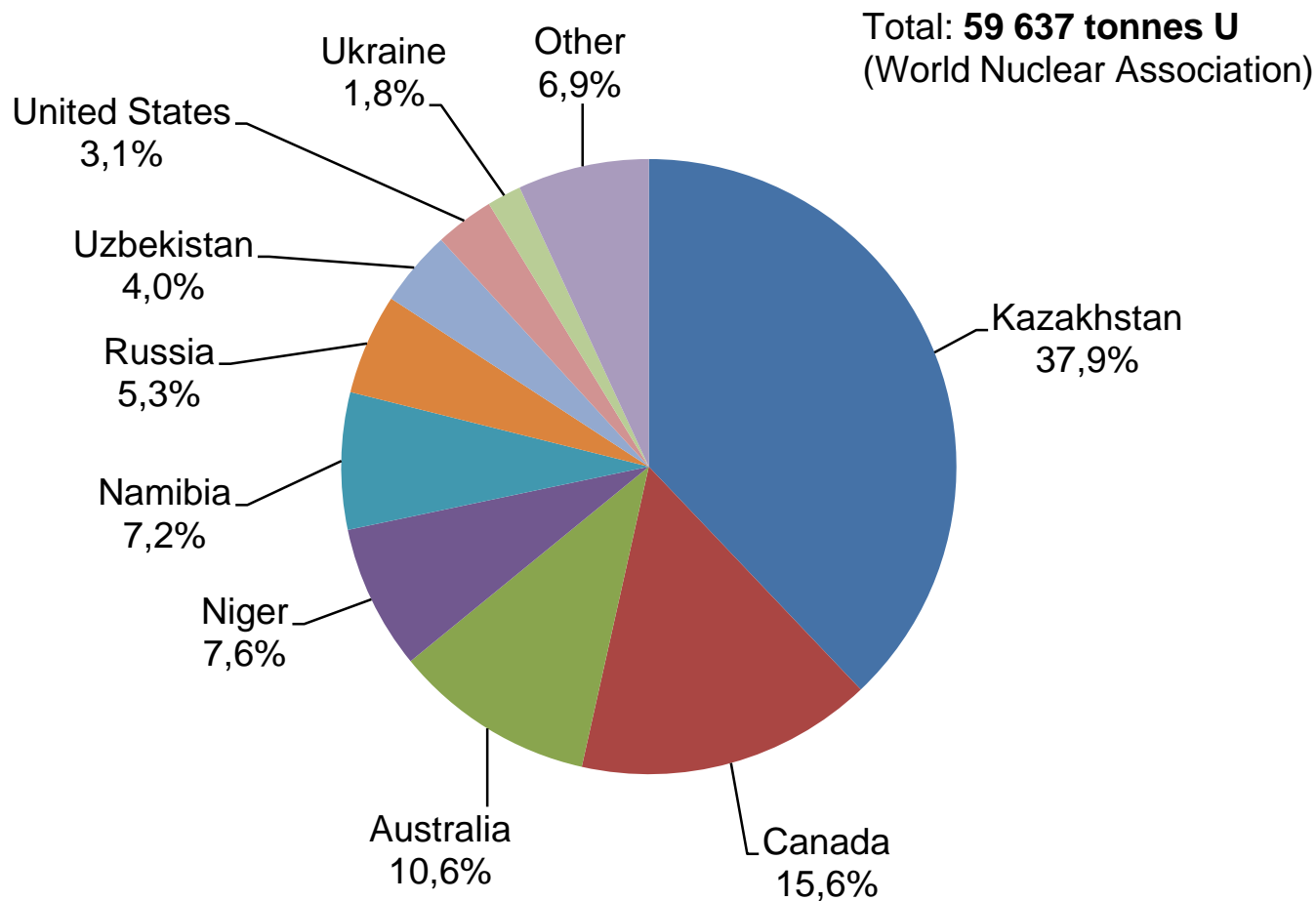
# Some Factors Influencing the Development of a Uranium Mining Sector

- Uranium demand, given energy needs and nuclear energy policies;
- Intensity of exploration activities and discovery of significant uranium deposits (*domestic or abroad*);
- Economic factors (*e.g., price of uranium, production costs*);
- Strategic objectives (*e.g., energy security, international relations, nuclear non-proliferation policies*);
- Other factors affecting the jurisdiction's political choice.





# 2013 World Uranium Production

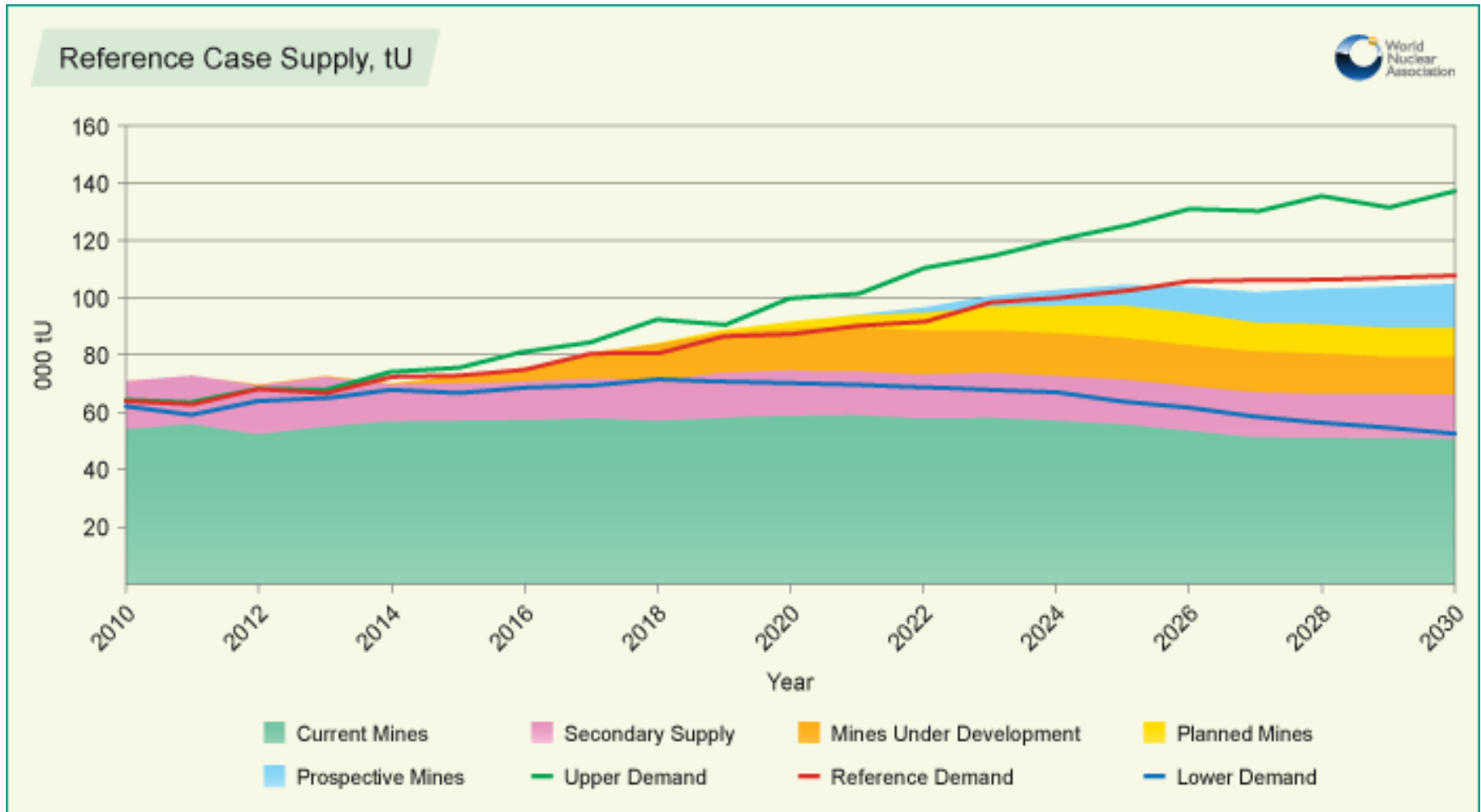


# Current Uranium Requirements (WNA)

- **Top** four uranium consuming countries (70% of world consumption):  
United States – 34%; France – 16%; China – 11%; Russia – 9%;
- **65 000 tonnes** of uranium per year is now required to fuel the world's current fleet of nuclear power plants (about **60 000 tonnes** is now produced annually by mining);
- Additional uranium is provided by secondary supplies (government stockpiles, reprocessing);
- Until 2013, an additional secondary supply of **7 500 tU** per year was provided by a U.S.-Russia agreement to dismantle nuclear weapons;
- To meet current uranium demand, **new mines** will be needed, given the reduced availability of secondary supplies and to replace mines which close when their resources are depleted.



# World Uranium Requirements (WNA, 2009)



## Future Uranium Requirements (Redbook, 2011)

The UN International Atomic Energy Agency and the OECD Nuclear Energy Agency estimate that:

- World nuclear power production will grow by up to **80%** by 2030;
- Annual uranium requirements in 2030 will be more than **100 000 tonnes** of uranium per year;
- **New mines** will be needed to supply this increased demand;
- Uranium prices are expected to rise as demand increases;
- With increased prices, more uranium deposits will become economic.



# Uranium Production in Canada (NRCCan)

- Canada was the world's largest producer of uranium until **2009** when Kazakhstan became the world's largest producer;
- Canada has **9%** of the world's uranium resources, most of which is contained in high-grade ore deposits;
- About **85%** of Canada's uranium is exported for nuclear energy throughout the world, the remainder in Canada's nuclear reactors;
- In 2013, Canada produced **9 332 tonnes** of uranium, ranking second in the world with **15.6%** of total production;
- Total production value in 2013 was **\$1.2 billion**, 5<sup>th</sup> largest among the value of metals mined in Canada.



# Canadian Uranium Mines

Canada's **current** uranium production is from **three** underground mines in northern Saskatchewan:

- The McArthur River Mine is the **world's largest** uranium mine, producing 13% of world production in 2013;
- The Cigar Lake mine will be the **world's second largest** uranium mine when in full production;
- The Rabbit Lake is the world's **12<sup>th</sup>** largest uranium mine. The mine began production in 1975; it is one of the world's longest operating uranium mines.

With respect to **new mines** for future uranium requirements, the next presentation by NRCAN will provide an overview of Canada's uranium resources.

